



2014 Stroke Belt Consortium  
ACOs and Stroke Systems of Care  
Unraveling the CMS “Two-midnight Rule”

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## Financial Disclosures

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Turbo ACOs for Time-critical Diagnoses

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**“Turbo” ACOs for Stroke Systems of Care** *NeuStrategy®*

|   |   |
|---|---|
| <b>Accountable<br/>Care<br/>Organizations</b> | <b>Standard ACO model:</b> <ul style="list-style-type: none"><li>• Promotes value-based care delivery<ul style="list-style-type: none"><li>• Organized care</li><li>• Performance management</li><li>• Payment reform</li></ul></li><li>• Ignores essential emergency systems<ul style="list-style-type: none"><li>• Sophisticated care</li><li>• Time-critical diagnoses</li><li>• Public health impacts</li></ul></li></ul> |
| <b>Stroke Systems<br/>of Care</b>             | <b>Systems of Care model:</b> <ul style="list-style-type: none"><li>• Promotes value-based care delivery<ul style="list-style-type: none"><li>• Coordinated and timely care</li><li>• Existing registries for performance</li><li>• Efficiencies reduce cost of care</li></ul></li></ul>  |

“Turbo” ACOs for Stroke Systems of Care

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Stroke Systems  
of Care

“Turbo” ACO model for stroke:

- Networks with extensive and integrated level of emergency stroke care
- Improved outcomes through enhanced regional collaboration
- Concentration on clinical and process performance and improvement
- Relationship building
  - Input from ALL optimizes system improvement
  - Cultivates formation of strong alliances
  - Combats fragmented care
- Concentration on fiscal stewardship - TBD

“Turbo” ACOs for Stroke Systems of Care

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- Would “turbo” ACOs accelerate existing efforts to create efficient and cost-effective regional networks for stroke?
- Some thoughts considered in a STEMI model:
  - ◆ State or regional ACOs would provide collateral benefit to all
  - ◆ Adds simplicity for CMS to attribute Medicare beneficiaries to a region-based ACO based on address
  - ◆ Shared savings plan = increased payments for episodes of care
    - Going to EMS and hospitals through existing mechanisms
    - Direct payments avoiding how to fairly divide earnings
  - ◆ Shared accountability and collaboration encouraged with bonus payments *only when entire turbo-ACO succeeds*
  - ◆ Integrated secondary prevention encouraged by long-term outcomes

Circ Cardiovasc Qual Outcomes. 2011;4:647-649



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**CMS Two-midnight Rule and Observation Units**

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**Why All The Attention from CMS?** NeuStrategy®

ALL DIAGNOSES

|   | Length of Stay    | No. of Stays     | %           |
|---|-------------------|------------------|-------------|
| <b>Short Inpatient Stays</b><br>(<2 nights) | 1 night           | 1,032,233        | 90%         |
|   | Less than 1 night | 114,693          | 10%         |
|   | <b>Total</b>      | <b>1,146,925</b> | <b>100%</b> |

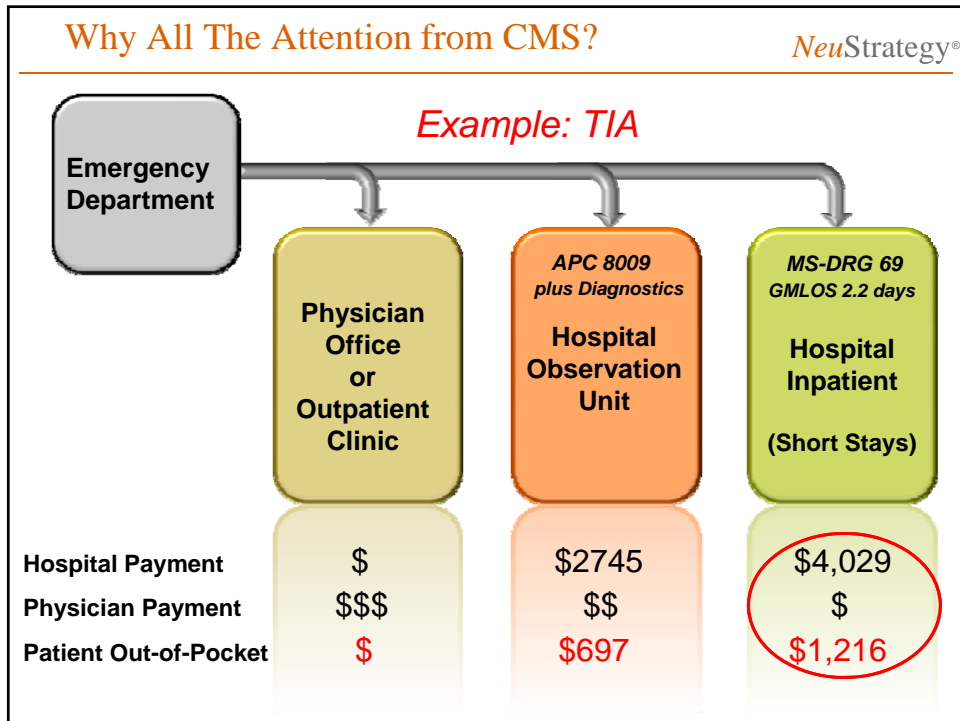
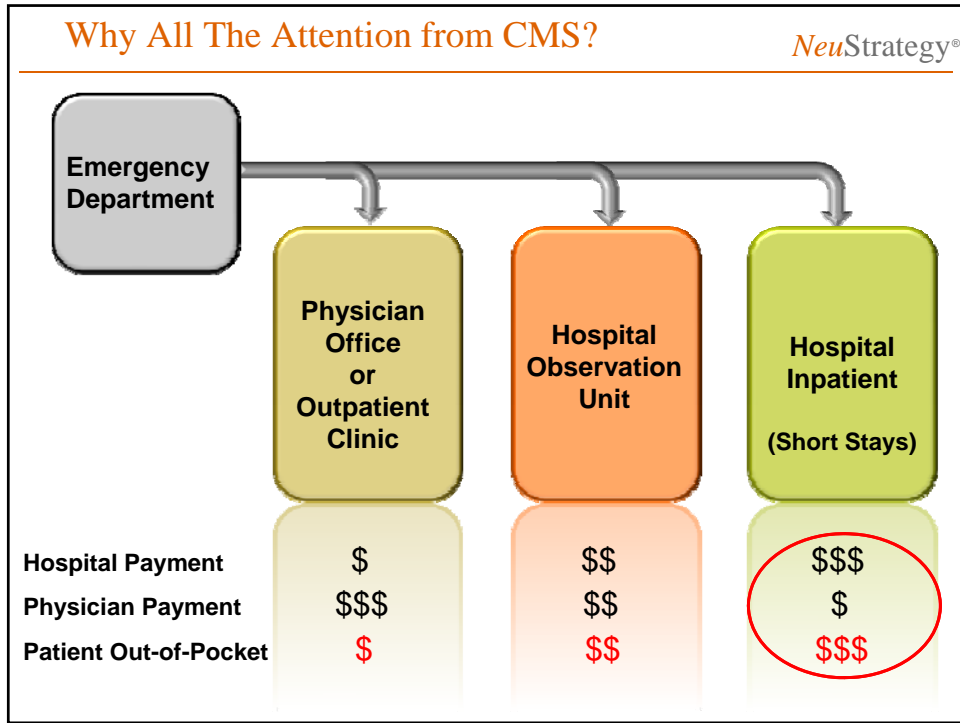
  

|                          | Length of Stay    | Observation Stays | %           |
|--------------------------|-------------------|-------------------|-------------|
| <b>Observation Stays</b> | 0 nights          | 126,264           | 8%          |
|                          | 1 night           | 833,583           | 55%         |
|                          | 2 nights          | 385,830           | 26%         |
|                          | At least 3 nights | 166,198           | 11%         |
|                          | <b>Total</b>      | <b>1,511,875</b>  | <b>100%</b> |

|                              | Length of Stay    | No. of Stays     | %           |
|------------------------------|-------------------|------------------|-------------|
| <b>Long Outpatient Stays</b> | 1 night           | 1,298,178        | 94%         |
|                              | At least 2 nights | 87,912           | 6%          |
|                              | <b>Total</b>      | <b>1,386,090</b> | <b>100%</b> |

Source: OIG Report, 07-29-2013 Hospitals' Use of Observation Stays and Short Inpatient Stays for Medicare Beneficiaries, Oel-02-12-00040



## CMS Two-midnight Rule

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*What it says....*

Surgical procedures, diagnostic tests and other treatments would be **generally appropriate for inpatient admission** and **inpatient hospital payment** under Medicare Part A.....

**when the physician expects the beneficiary to require a stay that crosses at least 2 midnights** and admits the beneficiary to the hospital based on that expectation.

Source: 2014 IPPS Final Rule, p. 50944

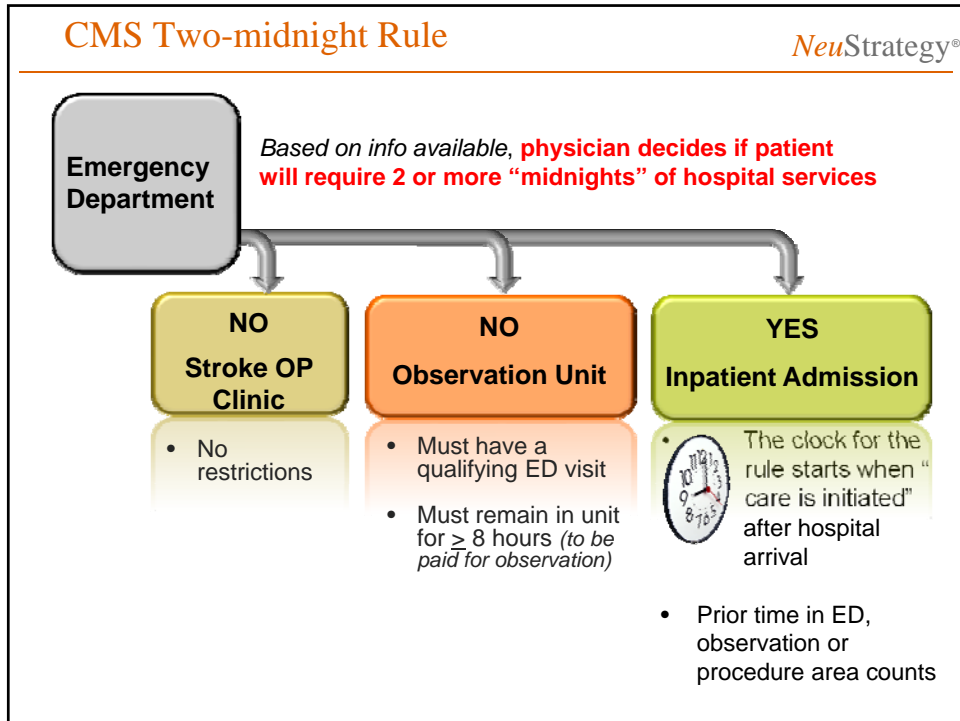
## CMS Two-midnight Rule

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*Conversely,*

If a patient comes to the hospital for a surgical procedure, diagnostic test and/or other treatment and **the physician expects to keep the beneficiary for a limited time not to cross 2 midnights...**

the services would **generally be inappropriate for inpatient hospital payment** under Medicare Part....regardless of the hour of arrival or whether a bed was used.



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Frequently Asked Questions (FAQs)

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FAQs

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- What are documentation requirements of a two-midnight expectation?
  - ◆ Expected length-of-stay
  - ◆ Underlying need/complex medical factors
    - Patient history and comorbidities
    - Severity of signs and symptoms
    - Current medical need
    - Risk of an adverse effect
  
- Is bed location or monitoring justification for admission?
  - ◆ Two-midnight benchmark **not** based on level of care or placement of patient within the hospital
  - ◆ ICU or telemetry alone do not justify admission
  
- How are closed services on weekends considered?
  - ◆ Custodial care will not justify a two-midnight inpatient stay

FAQs

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- What if the physician is unable to determine the need for two-midnight, or longer stay, at time of patient presentation?
  - ◆ Admit for observation services and re-evaluate later
    - Observation time will count toward two-midnight benchmark if admitted later
  - ◆ For a rare and unusual circumstance, admit and THOROUGHLY document why it should be considered an exception
  
- Patient is admitted under a presumption of two-midnight stay but leaves earlier. Is it paid as inpatient admission or other?
  - ◆ Paid as inpatient if expectation of two-midnight stay is justified
    - Patient transferred, left AMA or expired
    - Symptoms resolved/clinical condition improved



FAQs

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- **When does observation billing begin?**
  - ◆ Outpatient billing for observation time begins *when patient is admitted to the observation unit/bed*
    - Not when care is initiated
      - *Only applies to when the two-midnight rule begins*



Application of the Two-midnight Rule to TIA

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**TIA Scenario #1**

|   |  |
|---|--|
| <p>✿ <b>Patient presents at <u>10 am</u> with stroke symptoms</b></p> <ul style="list-style-type: none"> <li>✦ Care initiated at 10:10 am</li> <li>✦ By 11:30 am symptoms resolve</li> <li>✦ Symptoms return at 1:00 pm</li> <li>✦ ED physician re-evaluates; admitting physician agrees to admit for one day</li> <li>✦ LOS expectation based on condition, treatment and risk?             <ul style="list-style-type: none"> <li>▪ <b><u>1 midnight</u></b></li> <li>▪ <b><u>Place in observation</u></b></li> </ul> </li> </ul> | <p>✿ <b>Patient presents at <u>10 pm</u> with stroke symptoms</b></p> <ul style="list-style-type: none"> <li>✦ Care initiated at 10:10 pm</li> <li>✦ By 11:30 pm symptoms resolve</li> <li>✦ Symptoms return at 1:00 am</li> <li>✦ ED physician re-evaluates; admitting physician agrees to admit for one day</li> <li>✦ LOS expectation based on condition, treatment and risk?             <ul style="list-style-type: none"> <li>▪ <b><u>2 midnights</u></b></li> <li>▪ <b><u>Admit as inpatient</u></b></li> </ul> </li> </ul> |
|---|--|

*Same patient, same presentation, same expected LOS, different course*

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**TIA Scenario**

|   |  |
|---|--|
| <p>✿ <b>Patient presents at <u>10 am</u> with stroke symptoms</b></p> <ul style="list-style-type: none"> <li>✦ Care initiated at 10:10 am</li> <li>✦ By 11:30 am symptoms resolve</li> <li>✦ Symptoms return at 1:00 pm</li> <li>✦ ED physician re-evaluates; admitting physician agrees to admit for one day</li> <li>✦ LOS expectation based on condition, treatment and risk?             <ul style="list-style-type: none"> <li>▪ <b><u>1 midnight</u></b></li> <li>▪ <b><u>Place in observation</u></b></li> </ul> </li> </ul> | <ul style="list-style-type: none"> <li>✦ Placed in observation, H&amp;P done</li> <li>✦ Echocardiogram, MRI, MRA done</li> <li>✦ Next day, hospitalist busy with admissions, rounds at 8 pm, patient feels better but asks to stay the night</li> <li>✦ Hospitalist agrees to discharge in am if stable</li> <li>✦ 1<sup>st</sup> night – medically necessary</li> <li>✦ 2<sup>nd</sup> night –medically unnecessary</li> <li>✦ <b><u>Keep patient on observation status</u></b></li> <li>✦ <b><u>Write off medically unnecessary hours</u></b></li> </ul> |
|---|--|

## TIA Scenario

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### ✿ Patient presents at **10 am** with stroke symptoms

- ✦ Care initiated at 10:10 am
  - ✦ By 11:30 am symptoms resolve
  - ✦ Symptoms return at 1:00 pm
  - ✦ ED physician re-evaluates; admitting physician agrees to admit for one day
  - ✦ LOS expectation based on condition, treatment and risk?
    - **1 midnight**
    - **Place in observation**
- ✦ Placed in observation, H&P done
  - ✦ Echocardiogram, MRI, MRA done
  - ✦ **Evening of first day, patient worsens**
  - ✦ MD writes order to admit
  - ✦ 1<sup>st</sup> night – observation counts toward two-midnight benchmark
  - ✦ 2<sup>nd</sup> night – inpatient night counts as second night
  - ✦ **Patient admission meets two-midnight rule and qualifies for inpatient reimbursement**



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Compliance and Timing

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**Compliance**
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- ❁ **Inpatient admissions –Post-payment**
  - ✦ **≥ 2 midnights**
    - CMS “recovery auditors” **WILL NOT** review inpatient stays ≥ two midnights for medical appropriateness
      - For admissions between 10-1-13 and 10-1-14
  - ✦ **0-1 midnights (slight delay)**
    - CMS “recovery auditors” **WILL NOT** review 0-1 day IP stays for admissions between Oct. 1, 2013 and March 31, 2014
- ❁ **CMS “Probe and Educate” Approach - Pre-payment**
  - ✦ **Short IP stays**
    - CMS “administrative contractors” **WILL** review a sample of IP stays between Oct. 1, 2013 and **Sept. 30, 2014**
      - Review is post-bill but pre-payment
      - Allows hospital to rebill as observation stay, if needed

**What You Should Be Doing Now!**
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- ❁ **Internal focus**
  - ✦ **Two-night benchmark**
    - Apply to decision-making AND documentation as of January 1, 2014
  - ✦ **Short inpatient stays (0-1 days)**
    - Audit documentation to support two-midnight stay expectation
  - ✦ **Orient staff to “midnight” clock**
    - Time in triage or ED waiting room doesn’t count
    - Clock starts when services begin
      - Blood pressure check
      - Neuro assessment
      - Pulse oximetry, etc.
- ❁ **Additionally.....**
  - ✦ *Check the ambulance bay and the waiting room at 11 pm!*





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THOUGHTS?

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